

**MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY
HELD 26 OCTOBER 2018 AT AJ BELL STADIUM, SALFORD**

PRESENT:

GM Mayor	Andy Burnham (In the Chair)
GM Deputy Mayor	Baroness Bev Hughes
Bolton	Councillor Linda Thomas
Bury	Councillor Rishi Shori
Manchester – GM Deputy Mayor	Councillor Richard Leese
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Alex Ganotis
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor David Molyneux

OTHER MEMBERS IN ATTENDANCE:

TfGMC	Councillor Mark Aldred
Bury	Councillor Andrea Simpson
Manchester	Councillor Angeliki Stogia
Rochdale	Councillor Sara Rowbotham
	Councillor Janet Emsley
Salford	Councillor Paula Boshell
Tameside	Councillor Leanne Feeley
Wigan	Councillor Jenny Bullen

OFFICERS IN ATTENDANCE:

GMCA Chief Executive	Eamonn Boylan
GMCA –Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee
Bolton	Donna Ball
Bury	Geoff Little
Oldham	Ray Ward
Manchester	Joanne Roney
Rochdale	Steve Rumbelow

BOLTON
BURY

MANCHESTER
OLDHAM

ROCHDALE
SALFORD

STOCKPORT
TAMESIDE

TRAFFORD
WIGAN

Salford	Ben Dolan
Stockport	Caroline Simpson
Tameside	Steven Pleasant
Trafford	Nikki Bishop
Wigan	Alison McKenzie-Folan
TfGM	Steve Warrener
	Simon Warburton
	Kate Brown
GMFRS	Jim Wallace
GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Nicola Ward
GM Health	Nicky O'Connor

GMCA 208/18 APOLOGIES

Apologies were received from Councillor Sharon Briggs (Bury). Further apologies were received from Donna Hall – Alison McKenzie-Folan attending (Wigan), Tony Oakman – Donna Ball attending (Bolton), Carolyn Wilkins – Ray Ward attending (Oldham), Jim Taylor (Salford and Trafford) – Ben Dolan attending for Salford and Nikki Bishop attending for Trafford, Pam Smith – Caroline Simpson attending (Stockport) and Ian Hopkins (GM Police).

GMCA 209/18 CHAIR’S ANNOUNCEMENTS AND URGENT BUSINESS

The GM Mayor reminded the meeting of the recent deaths of two people in Manchester City Centre over the weekend, now confirmed as rough sleepers. This emphasised the need to address homelessness as a priority, with the ‘Bed Every Night’ project providing enhanced provision over the winter months. He expressed his thanks to each Local Authority Housing and Homelessness teams from across GM and Mike Wright and officers at the GMCA for their ongoing support and commitment in identifying an additional 130 beds which was the first step in getting people off the streets to an improved quality of living, together with a wrap-around of supporting services.

Councillor Richard Leese, Deputy Mayor of the GM added that the deaths in question were tragic and emphasised the need to ensure that such instances are avoided going forward. Based on the limited amount of information available, the individuals concerned did have permanent accommodation available to them, evidencing that there were other factors to be considered in relation to why they were rough sleeping, including mental health issues and substance abuse. Further work was required to tackle the wider determinants of homelessness and there should be a continued focus on preventative and support services for mental health, substance abuse etc.

GM Mayor confirmed that tackling homelessness would be a continual challenge as often people’s problems were very complex. The work underway within GM was

providing more evidence to the contributing factors to rough sleeping, with GM's response being adjusted to help address those wider determinants.

GMCA 210/18 DECLARATIONS OF INTEREST

There were no declarations of interest made in relation to any item on the agenda.

GMCA 211/18 MINUTES OF GMCA MEETING HELD ON 28 SEPTEMBER 2018

The minutes of the GMCA meeting held on the 28 September 2018 were submitted for consideration.

RESOLVED /-

That the minutes of the GMCA Meeting held on the 28 September 2018 be approved.

GMCA 212/18 GMCA AUDIT COMMITTEE – 25 SEPTEMBER 2018

RESOLVED/-

1. That the minutes of the meeting held on 25 September 2018 be noted.
2. That the Corporate Risk Register and Risk Management Strategy as recommended by the Audit Committee on 25 September (Minute AC/18/67) be approved.

**GMCA 213/18 GMCA OVERVIEW & SCRUTINY COMMITTEES – MINUTES:
OCTOBER 2018**

RESOLVED/-

a) Housing, Planning and Environment – 11 October 2018

That the minutes of the Housing, Planning and Environment Overview and Scrutiny Committee held 11 October 2018 be noted.

b) Economy, Business Growth & Skills – 12 October 2018

That the minutes of the Economy, Business Growth & Skills Overview and Scrutiny Committee held 12 October 2018 be noted.

GMCA 214/18 MEMBERSHIP OF THE GMCA RESOURCES COMMITTEE

RESOLVED /-

1. That the membership of the GMCA Resources Committee be increased to 7 members of the GMCA.
2. That Councillors Linda Thomas (Bolton) and Brenda Warrington (Tameside) be appointed to the GMCA Resources Committee for the remainder of the municipal year 2018/19.

GMCA 215/18 HEALTH AND CARE UPDATE

In welcoming Lord Peter Smith and Nicky O'Connor to the meeting, the GM Mayor advised members that there would be a standing item on the GMCA agenda every 2 months to ensure there is close integration between the work of the GMCA and the Health and Social Care Partnership. There was also a proposal to hold meetings of the Health and Care Partnership Board on the same day as the GMCA on a quarterly basis with effect from January 2019.

Lord Peter Smith, Portfolio Lead for Health and Social Care took members through a report which provided an update on some of the key developments within the health and social care sector over the past two months including:

- Significant progress was being made on Theme 3 (the reorganisation of acute care) and the Future Operating Model, with a request for Leaders direct engagement in the developing work. With a suggestion that meeting of the Health & Care Board be co-ordinated to meet on the same day as the GMCA on a quarterly basis with effect from January 2019
- Progress was being made to improve mental health services for students in GM
- Work was also underway to begin to address the workforce challenges across the health and social care sector with a reminder that there would a guaranteed position within the NHS for those who study in GM
- Planning for the winter provision had already commenced, and had highlighted the critical points in the system where demand had been significant in previous years.
- The increase in acute care provision had also proved helpful in addressing gaps in services, and would further support the envisaged increased winter demands

GM Mayor commented on this comprehensive report, and specifically drew reference to the ground breaking work of the place based integrated teams which were recognised across the UK for their innovative approach. He advised that the place-based model would be detailed in a document, in support of the Spending Review package of proposals, to illustrate how devolution has provided the opportunity to do things differently and would be circulated once available.

Members urged that the learning from this approach was shared across all GM Local Authorities to ensure that the most effective delivery of integrated neighbourhood working was available in all communities across GM.

Members were invited to share the learning of Tameside's neighbourhood working model which was particularly innovative due to its use of assistive technology.

His thanks were expressed to the work of the Health & Care Partnership in ensuring enhanced health provision was available to those who were homeless, including ensuring access to GPs and flu vaccinations for those with no fixed address. Members of the GMCA recognised the progress which had been made in relation to mental health and hospital discharge provision for those with no fixed address. However, it was recognised that homelessness was often a symptom of a failing system caused by unaffordable housing, a turbulent labour market, a flawed benefit system, cuts in Local Authority budgets and the loss of supported housing facilities.

Members recognised that many of the wider determinants of health were supported by the Local Authority services under increasing pressures, reduced budgets and without the support of a public health grant.

However, schemes such as mental health professionals in emergency services control rooms were already showing benefits to the outcome for callers, rapid entry to the system and avoidance of impact on A&E and other services.

Members were informed that the Health & Care Partnership were producing a prospectus to highlight the work undertaken to date, but also focusing on aspirations for the future. Learning was being shared across Local Authorities demonstrating the benefits of place-based model approach in reducing demand and costs to public services.

The GM Mayor added that there was a lot of work being undertaken across all of GM Local Authorities which should be recognised for its potential to effectively deliver public service reform through ground breaking models of care. The work of Health Innovation Manchester and the potential of the Local Industrial Strategy provided further opportunities for the use of technology in supporting these models for health and social care.

He further recognised the links between good health begins and good housing, and that GM has the ability to pioneer this through ensuring better quality of housing in all sectors. He gave assurance that whatever the outcome of the forthcoming Government's Budget announcement, GM would continue to ensure the best outcomes for people with the resources available.

RESOLVED /-

1. That the report be noted.

2. That the proposal for meetings of the GMCA and GM Health and Care Board to meet on the same day on a quarterly basis, with effect from January 2019 be welcomed.
3. That Tameside Council be invited to share a presentation on their integrated neighbourhood working model at the Health & Care Board in January 2019.
4. That Councillor Linda Thomas be appointed as GMCA Deputy Chair to the Health & Care Board.
5. That the GMCA records it's thanks to Donna Hall, Chief Executive at Wigan Council for her work in developing our reform and place based working models.

GMCA 216/18 BREXIT MONITOR MONTHLY UPDATE

Councillor Richard Leese, Portfolio Lead for Business and Economy, updated members on the key economic and policy developments of relevance to GM in relation to the UK's decision to leave the European Union. He specifically drew reference to the work that had begun at both a GMCA and Local Authority level to make preparations for a potential no-deal scenario.

GM Mayor agreed that a no-deal outcome would be very difficult for GM, and therefore early planning was essential.

RESOLVED /-

That the Brexit Monitor for October be noted.

GMCA 217/18 CLEAN AIR PLAN: TARGET DETERMINATION

Councillor Alex Ganotis, Portfolio Lead for the Green City Region, introduced a report which set out the requirement by Government for the GMCA to develop a Clean Air Plan by January 2019. He reported that the survey research undertaken to date had begun to convey the scale of the challenge, especially in regards to the impact on public health.

Air Quality had been a long term issue for GM, which had seen notable improvements in recent years but that interventions had not been significant enough to reduce levels to legal exceedances in Nitrogen Dioxide and particular matter and further work was needed to have the required impact.

The Government's national plan had identified eleven areas of road across GM with high levels of exceedances, however GM's new modelling had highlighted 152

stretches of road exceeding the legal limits, and further identification of roads within 10% of reaching these limits and could be a potential issue in future years. Our own research had further linked poor air quality as a major contributing factor to over 1200 deaths per year in GM, most often affecting the most vulnerable in society including the elderly, children and people with long term health issues.

The recent campaign to highlight the scale of the issue was launched this week (cleanairgm.com) and built upon the current GM strategies and evidence base. A business case was due to be shared with Government in January 2019, and would potentially follow with a public consultation period.

The report suggested that there were some short term measures which could begin to make a difference to air quality in GM, including the introduction of electric vehicles, work around the 'beeline' walking and cycling provision and improved traffic management. This work could also be targeted to particular hot spot areas such as around schools etc. However, many of the interventions require support from Government to ensure they were embraced by significant numbers of the population, for example, a private vehicle scrappage scheme to ensure all engines on the road are compliant with emission standards.

Members urged for a review of the Clean Air Fund in light of the increased scale of the issue to ensure that there is sufficient funding to retrofit buses etc. It was important to see the approach to air quality as a partnership with Government rather than just a local issue.

In relation to the exceedance on motorways, the GMCA were informed that the M60 and wider motorway network had been included. However, it was widely recognised that many of the hotspot areas were on motorway junctions, and that it was also impacting on the air quality of link roads etc. The role of Highways England in addressing and supporting the Clean Air Plan was imperative.

Members supported the ambitions to move to electric vehicles, where possible, and highlighted the difficulties of purchasing large vehicles, such as refuse trucks for Local Authority fleets. The challenges of finding the right vehicles was a significant barrier to this ambition and would not incentivise the private fleet companies to help contribute to improved air quality.

It was noted that GM were in a strong position to continue working towards carbon neutrality and should look to increase the pace specifically given that those who would suffer the most impact would be the most deprived communities in GM. Members attention was drawn to solutions which could have a detrimental effect, such as planting more trees along the carriageway, which could create a tunnelling effect which traps emissions and results in higher levels of chemicals.

It was felt that an integrated public transport network was key to allowing ambitions to be achieved, but that these were not deliverable within the Government's timescale for the plan. However, members were reminded that long term ambitions

for GM's public transport network needed to be progressed in parallel to this work, and the GMCA would be requested to approve the 2040 Transport Strategy at their meeting in November.

Members also commented that poorer air quality in the most deprived neighbourhoods was resulting in a significant social justice issue that Government needed to address. Any response or planned approach should not be of further detriment to those communities who are already negatively affected, i.e. scrappage schemes resulting in high costs or the necessity to purchase new cars without any support.

Retrofitting of ageing buses was also crucial to improved air quality, as the engine efficiency of older vehicles was a contributing factor to higher levels of particulates in GM. Those vehicles more often than not also served the most deprived members of the community and bus operators should be challenged on their operational practices. Other areas of the UK had introduced a maximum age limited for bus fleets, and it was felt that there should be some challenge to bus operators in GM to ensure their buses have low emissions.

GM Mayor summarised that ensuring improved air quality required significant behaviour change, supported by a strong integrated public transport system that was managed by GM to ensure it meets the needs of our communities. He added that it was also vital that Government work in partnership with the GMCA on this agenda as it demanded a joint approach to ensure its success.

RESOLVED /-

1. That the outcomes of the local NO₂ modelling, in particular the prediction of exceedances in all ten GM Local Authority areas beyond 2020, be noted.
2. That TfGM be requested to continue to undertake further analysis of measures for reducing NO₂ across GM to legal Limit Values in the "shortest possible time", as part of preparing the Outline Business Case for submission to Government.
3. That the GM Mayor be requested to take forward GM's 'asks' with Government, particularly noting the need for Government to issue clear instruction to Highways England to implement measures which deliver compliance on the Strategic Road Network.
4. That the proposed submission of the Transport for GM 2040 Strategy to the November meeting of the GMCA be noted.
5. That monthly updates on the progress of work be submitted to the GMCA leading up to the submission of the final GM Air Quality Plan for approval at the January 2019 GMCA meeting.

6. That the GMCA records it's thanks to Councillor Alex Ganotis for the work undertaken to date and going forward.

GMCA 218/18 GREATER MANCHESTER CONGESTION DEAL – CORRIDOR MANAGEMENT

The GM Mayor, Andy Burnham introduced a report which sought approval from the GMCA for the Corridor Management proposals contained within the GM Congestion Deal and associated expenditure of £1.35m. He added that the current necessary roadworks and rail issues had created unprecedented pressure on GM's road network that needed addressing.

Members of the GMCA welcomed the report, and commented that regular evaluation of the expenditure was essential to measure the effectiveness of this work, ensuring that investment was fairly shared across all GM districts.

GM Mayor added that through strengthening the central function, the GMCA would be able to have greater control of transport management and that benefits would be seen across each Local Authority.

RESOLVED/-

1. That, subject to the successful trial of the service disruption tool, the revised Corridor Management proposals contained within the GM Congestion Deal be approved.
2. That the proposed TfGM expenditure of £0.85 million for highways and network monitoring enabling infrastructure and £0.35 million for staff costs in relation to the GM Congestion Deal be approved.
3. That the proposed funding arrangements of Congestion Deal expenditure which were to fund grants to GM Local Authorities for implementation of Traffic Measures, from Mayoral Priority funding, and to fund all other costs from Earnback Revenues, be approved.
4. That the addition of £0.44 million into the GMCA Capital programme for the element of expenditure on highways monitoring enabling infrastructure which related to capital expenditure be approved.
5. That authority be delegated to the GMCA Treasurer, in consultation with the TfGM Director of Finance and Corporate Services, for the allocation of the remaining £0.15 million, as grants to GM Local Authorities for expenditure on traffic management measures that would deliver the optimal benefits for the GM highway network as issues and measures are identified and that the funding for these works be approved.

2. That it be noted that the GM Mayor would seek the support from Transport for the North to reinstate stopping services at Mossley Rail Station at the earliest opportunity.
3. That the intention of the GM Mayor to agree a forward plan of investment for rail with the Secretary of State be noted.

GMCA 220/18 GMCA CAPITAL UPDATE 2018/19

Councillor David Molyneux, Portfolio Lead for Resources, presented a report which provided an update in relation to the GMCA 2018/19 capital expenditure programme.

RESOLVED /-

That the current 2018/19 forecast compared to the previous 2018/19 capital forecast approved at the July 2018 GMCA meeting be noted.

GMCA/221/18 GMCA REVENUE UPDATE 2018/19

Councillor David Molyneux, Portfolio Lead for Resources, introduced a report which informed members of the 2018/19 forecast revenue outturn position as at the end of September 2018.

RESOLVED /-

1. That the GM Mayoral General revenue outturn position for 2018/19, which was in line with budget, be noted.
2. That GM Mayoral General – Fire revenue outturn position for 2018/19, which showed a budget pressure of £0.3 million, be noted.
3. That the Economic Development and Regeneration revenue outturn position for 2018/19, which showed an underspend against budget of £0.7 million, be noted and that the proposal to set aside the underspend to meet furniture and fit out costs of the new accommodation be agreed.
4. That the transport revenue outturn position for 2018/19, which showed an underspend against budget of £8.2 million be noted.
5. That the TfGM revenue outturn position for 2018/19 be noted.
6. That the GM Waste revenue outturn position for 2018/19, which was in line with budget be noted.
7. That the increase to GM Mayoral General budget of £1 million, following formal confirmation of GM Mayoral Capacity Grant be approved.

8. That the increase and utilisation to the Economic Development and Regeneration budget of £0.519 million, following confirmation of additional grant funding be approved.
9. That authority be delegated to the GMCA Monitoring Officer to enter into a lease for additional space for Churchgate House to run con-currently to the existing lease as described in paragraphs 3.10 – 3.13 of the report.
10. That grants to Stockport and Oldham Councils, totalling £0.097 million, from the Elena Grants be agreed as detailed on paragraph 3.14 of the report.

GMCA 222/18

DEVOLUTION OF THE ADULT EDUCATION BUDGET

Councillor Sean Fielding, Portfolio Lead for Education, Skills, Employment and Apprenticeships, introduced a report which provided an update on progress relating to the devolution of the Adult Education Budget (AEB) from 1 August 2019 for the 2019/20 academic year onwards and set out the proposed approach to commissioning AEB funded provision for GM residents including procurement activity.

Members were reminded that £65m will remain with providers, and £20m will be available to procure from other organisations to help deliver the ambitions of the GM Strategy especially in relation to the core skills, access to digital courses, and ensuring life skills are available to all residents of GM. The associated administration budget had not been devolved with this funding, therefore up to 3% of the budget would be retained by the GMCA to support the programme.

GM Mayor further emphasised how the planned tiered approach to this allocation of funding would ensure that those organisations not eligible to apply directly, could have access to other funding streams. He added that this was an example of how devolution was giving GM the ability to look at using the available budget from a grass roots level to meet the identified need and funding gaps.

RESOLVED /-

1. That the report be noted.
2. That the proposed commissioning approach for GM's Adult Education Budget be approved, which encompassed:
 - establishing plan-led grant funding agreements for the providers identified as being in-scope for block grants, namely further education institutions based within GM and those GM local authorities which currently deliver AEB funded provision

- procurement of contracts for services for all other providers, including independent training providers, FE institutions based outside of GM, and other organisations (which may include the voluntary and community sector)
 - establishing appropriate and proportionate arrangements with other Mayoral Combined Authorities and ESFA to manage cross-border arrangements to take account of residents' travel to learn patterns
3. That the retention of an element of funding to support GMCA's local strategic planning, operational management and assurance of the AEB in line with the Memorandum of Understanding which would be in place between DfE and GMCA be approved.
 4. That it be noted that the value attached to local strategic planning, operational management and assurance would be based on actual costs, envisaged to be no more than 3% of the total AEB (to be reviewed on an annual basis and any unspent funding to go back into the learner allocation).
 5. That authority be delegated to the GMCA Chief Executive and GMCA Treasurer, in consultation with the Lead Member and Lead Chief Executive for Education, Skills, Work and Apprenticeships (and subject to considerations around any conflicts of interest which might arise), to take forward AEB commissioning, including the procured element, to contract award.
 6. That thanks be recorded to all those involved in the work surrounding the devolution of the Adult Education budget, specifically Councillor Sean Fielding, Joanne Roney and Gemma Marsh.

**GMCA 223/18 GREATER MANCHESTER WORK & SKILLS AVAILABLE FUNDING
– DETAILED PROPOSALS**

Councillor Sean Fielding, Portfolio Lead for Education, Skills, Employment and Apprenticeships, presented a report which outlined detailed proposals for the delivery of activity in the key areas of GM AGE, Youth Contract Expansion and City Deal Legacy Funds and the strategic use of funds to support these.

GM Mayor commented on the positive news that these monies were to be re-directed for the benefit of young people in GM.

RESOLVED /-

That the activity and use of the funding that had been identified, as contained with the financial summary of propositions at paragraph 3, to support the stimulating demand & improving quality in apprenticeships, and life readiness agendas, be approved.

Councillor Richard Leese, Portfolio Lead for Business and Economy, presented a report which detailed draft Heads of Term should Channel 4 make a decision to relocate its headquarters to GM, and also requested members to agree to consider investment in the digital and creative sector as part of a wider approach to supporting sectoral development in GM.

He reported that GM had submitted a bid to become the location of the Channel 4 headquarters and that the outcome should be known on 30 October. There would be further considerations in relation to how to grow the industry and skill requirements going forward irrespective of the Channel 4 outcome.

GM Mayor supported the ambitions to become the location of Channel 4 and felt that there was a strong case to move to GM based on our skills offer to the sector, and thanked those involved for their work on the bid to date.

RESOLVED /-

1. That it be noted that a bid had been submitted in respect of the Channel 4 relocation bidding process, for Channel 4 to relocate its Headquarters or Creative Hub to GM, the terms of which are set out in a Part B report on this agenda.
2. That it be agreed that, should the bid be successful, the investment and support package, as set out in the Part B report be approved.
3. That authority be delegated to the GMCA Chief Executive, in consultation with the GM Mayor, to finalise the detailed commercial and any ancillary arrangements required.
4. That authority be delegated to the GMCA Monitoring Officer to complete all documentation to give effect to the recommendations in this report and the Part B report.
5. That it be noted that, should the Channel 4 bid not be successful, a further report would be submitted to GMCA to still consider such investments as part of a potential new sectoral approach to investment, as part of the Local Industrial Strategy, to support GM's key strengths in the Digital & Creative sector, particularly TV, Film and Drama Content production.
6. That it be noted that the decisions were exempted from call in as the making of the decisions was urgent and could not reasonably be deferred in accordance with Clause 16 of the CA Scrutiny Procedure Rules.

7. That thanks be recorded to Councillor Richard Leese for his work to progress the bid and that an update on the outcome of the Channel 4 bid be submitted to the November meeting of the GMCA.

GMCA 225/18 EXCLUSION OF PRESS AND PUBLIC

RESOLVED /-

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

**GMCA 226/18 DIGITAL & CREATIVE INVESTMENT – TV AND FILM CONTENT
PRODUCTION SECTOR**

CLERK’S NOTE: This item was considered in support of the Part A report Digital & Creative Investment – TV and film content production sector (Minute 223/18 refers)

RESOLVED /-

That the report be noted.

