

**MINUTES OF THE MEETING OF THE GM COMBINED AUTHORITY
HELD 27 JULY 2018 AT ROCHDALE COUNCIL OFFICES**

PRESENT:

GM Mayor	Andy Burnham
Bolton	Councillor Ebrahim Adia
Bury	Councillor Rishi Shori
Manchester	Councillor Richard Leese
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Alex Ganotis
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor David Molyneux

OTHER MEMBERS IN ATTENDANCE:

TfGMC	Councillor Mark Aldred
Bury	Councillor Andrea Simpson
Manchester	Councillor Angeliki Stogia
Rochdale	Councillor Sara Rowbotham
Rochdale	Councillor Michael Holly
Salford	Councillor Paula Boshell
Stockport	Councillor Wendy Wild
Wigan	Councillor Jenny Bullen
Wigan	Lord Peter Smith

OFFICERS IN ATTENDANCE:

GMCA Chief Executive	Eamonn Boylan
GMCA Deputy Chief Executive	Andrew Lightfoot
GMCA Monitoring Officer	Liz Treacy
GMCA Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee

Bolton	Sue Johnson
Bury	Geoff Little
Oldham	Carolyn Wilkins
Manchester	Joanne Roney
Rochdale	Steve Rumbelow
Salford	Ben Dolan
Stockport	Laureen Donnan

BOLTON
BURY

MANCHESTER
OLDHAM

ROCHDALE
SALFORD

STOCKPORT
TAMESIDE

TRAFFORD
WIGAN

Tameside	Sandra Stewart
Trafford	Nickki Bishop
Wigan	Donna Hall
TfGM	Jon Lamonte
GMP	Ian Piling
GMFRS	Dawn Docx
GMCA	Sylvia Welsh
GMCA	Lindsay Dunn
GMCA	Nicola Ward

Cooperative Councils	Nicola Huckleby
Innovation Network	Councillor Sharon Taylor

GMCA 150/18 APOLOGIES

Apologies were received from Tony Oakman (Bolton), Jim Taylor (Salford), Pam Smith (Stockport), Steve Pleasant (Tameside) and Ian Hopkins (GM Police).

GMCA 151/18 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

The Mayor of GM made two announcements:

- i) GM has been shortlisted for the potential location for Channel 4 base, alongside Birmingham and Leeds and thanked the Channel 4 Board and congratulated GM team who have been working on the proposition.
- ii) His recent appointment as President of the Rugby Football League and will use the position to promote the sport in GM and welcomed the relocation of the Rugby Football League Head Quarters to GM. He also would ensure that GM would play a major role in hosting the Rugby League World Cup 2021.

GMCA 152/18 DECLARATIONS OF INTEREST

1. Councillor Brenda Warrington declared a personal interest in Item 30 (Waste Disposal Contract & Pension Arrangements for Contractor Staff) as the Chair of the GM Pension Fund Board.
2. City Mayor Paul Dennett disclosed a personal interest in Item 23b (GMCA Revenue Budget) as a Director of the Growth Company.
3. Councillor Ebrahim Edia disclosed a personal interest in Item 23b (GMCA Revenue Budget) as a Director of the Growth Company.
4. Councillor Richard Leese disclosed a personal interest in Item 23b (GMCA Revenue Budget) as a Director of the Growth Company.

GMCA 153/18

**MINUTES OF GMCA ANNUAL AND ORDINARY MEETINGS
HELD ON 29 JUNE 2018**

The minutes of the GMCA Annual and Ordinary meetings held on the 29 June 2018 were submitted for consideration.

RESOLVED /-

That the minutes of the GMCA Annual and Ordinary Meetings held on the 29 June 2018 be approved, subject to the addition of Councillor Andrea Simpson to the list of attendees.

GMCA 154/18

GMCA APPOINTMENTS

RESOLVED /-

a) GMCA Waste & Recycling Committee

- i. That the nomination of Councillor Alison Gwynne, Tameside (Labour), as the Chair of the Waste & Recycling Committee for 2018/19 be approved.
- ii. That the appointment of Councillor Robin Garrido, Salford (Conservative), as a member of the GMCA Waste & Recycling Committee be approved.

b) GMCA Audit Committee

That Councillors James Grundy (Wigan) (Conservative) and Susan Haworth (Bolton) (Labour) be appointed as substitute members to the GMCA Audit Committee.

c) GMCA Overview & Scrutiny Committee substitutes Pool

That the appointment of Councillors Clint Phythion (Oldham) (Labour) and Ari Leitner (Salford) (Conservative) to the GMCA Overview & Scrutiny Committee pool of substitute members be approved.

GMCA 155/18

TRANSPORT FOR GM COMMITTEE MINUTES – 13 JULY 2018

RESOLVED /-

That the minutes of the Transport for GM Committee held 13 July 2018 be noted.

GMCA 156/18

GM LOCAL ENTERPRISE PARTNERSHIP – 16 JULY 2018

RESOLVED /-

That the minutes of the GM Local Enterprise Partnership held 16 July 2018 be noted.

GMCA 157/17

GMCA WASTE & RECYCLING COMMITTEE – 12 JULY 2018

RESOLVED /-

That the minutes of the GM Waste and Recycling Committee held 12 July 2018 be noted.

GMCA 158/18

GMCA OVERVIEW & SCRUTINY COMMITTEES – MINUTES: JULY 2018

a) Housing, Planning and Environment – 12 July 2018

That the minutes of the Housing Planning and Environment Overview and Scrutiny Committee held on 12 July 2018 be noted.

b) Economy, Business Growth & Skills – 13 July 2018

That the minutes of the Economy, Business Growth and Skills Overview and Scrutiny Committee held on 13 July 2018 be noted.

GMCA 159/18

FIRE SERVICE UPDATE

The Mayor of GM prefaced the discussion the of the report by informing the GMCA that he, and the Deputy Mayor, Beverley Hughes had recently visited GM Fire and Rescue Training Centre following the publication of the Kerslake report and the commissioned route and branch review of the GM Fire and Rescue Service. The Mayor and Deputy Mayor have also visited 37 fire stations across GM in order to have an open discussion with frontline staff, which was the beginning of a process of change of the service, recognising that the publication of the Kerslake report was difficult for service.

This week frontline staff and the supporting teams have been thanked for the outstanding work undertaken on Saddleworth Moor, Winter Hill, supporting Lancashire Fire and Rescue Service. The incidents have been handled with great skill, dedication and professionalism, bringing back to the public the strength and value of the frontline service provided by GMRFS, which can now provide the building blocks for a stronger future. He commented that the recent visits to engage with staff had been time well spent in beginning a process of change within the Fire Service.

Beverley Hughes, Deputy Mayor for Police, Crime and Fire introduced a report, tabled at the meeting, to reflect very late developments, including securing formal agreement from the Fire Brigade Union for some of the changes to be announced at this meeting.

The report confirmed the recent appointment of Jim Wallace, a the Chief Fire Officer of GM Fire and Rescue Service, bringing his experience of overseeing a similar transformation programme in Northern Ireland and previously worked in Scotland to bring together a range of separate fire services under a single service for Scotland.

The report summarised briefly the approach taken and the progress achieved so far. The Fire Station visits have provided insight into the issues in the Fire Service at a level of detail which was being fed into the work programme for the programme board, in addition it was building support for the process for change. There were some changes which could be implemented early quickly, rather than wait for the all the meetings to be held.

The report also included a governance structure, with the Programme Board chaired by the GMCA Chief Executive, which feeds into a Steering Group consists of the Mayor and Deputy Mayor, for Police, Crime and Fire.

There were six work streams to cover a range of issues, including;

- the operating model
- emergency and response
- prevention
- fire prevention
- protection
- business support
- organisation leadership and cultural

There were a number of welcomed changes which were already being implemented including the extension of the budget underspend to cover overtime costs, an accelerated recruitment programme to address current vacancies and a new shift pattern and annual leave policy.

The visits have also highlighted a number of serious and practical issues to be addressed, including conditions at a number of fire stations including the introduction of a programme of work to ensure there were facilities female staff and compliance with health and safety issues.

A staff reference group has been established to sit alongside the Programme Board to ensure the programme of change informs and reflects those officers on the front line and all staff.

Members were advised that Wigan Fire Service were an instrumental in the place based teams in Wigan and suggested consideration be given to place based working

as part of the organisation development programme so that all statins were connected into their respective place based teams.

On behalf of the GMCA, the Mayor thanked the Deputy Mayor for leading the work undertaken following the Kerslake report and reiterated the culture of frontline services first.

The Mayor welcomed the appointment of Jim Wallace, the new Chief Fire Officer and paid tribute to Dawn Docx, who served as Interim Chief Fire Officer in the period throughout the Kerslake report, recognising the difficult periods since her appointment.

RESOLVED /-

1. That the programme approach, scope and associated workstreams to the whole service review of GM Fire & Rescue Service be noted.
2. That it be noted that the appointment of the new Chief Fire Officer, Jim Wallace, was also confirmed this week at an organisational briefing on Tuesday 24th July 2018.
3. That Jim Wallace, as the incoming Chief Fire Officer be welcomed and that Dawn Docx, Interim Fire Officer, be thanked for her dedication and great leadership through a particularly difficult times for the Fire Service.

GMCA 160/18 HEALTH & SOCIAL CARE – BI-MONTHLY UPDATE

Councillor Peter Smith, Portfolio Lead for Healthy Lives & Quality Care, introduced a report which set out the key developments in GM health and social care over the last two months.

Members were reminded that the Health and Social Care Partnership was now in the 3rd year of the 5 year programme of devolution following Taking Charge, with the Autumn Comprehensive Spending Review providing an opportunity to re-examine the current operating model to ensure its robustness and its implementation across localities.

Some patients were still experiencing late cancer diagnosis, and the importance of a robust cancer strategy to reduce these numbers and drive the agenda forward.

Funding for digital solutions would be limited and there may be need to be consideration of innovative alternative funding support via local authorities going forward.

System performance has also been challenged through the winter pressures, and the hot weather had equally adversely affected the elderly population. The system focussed on treating people when they were ill rather than prevention.

Following the announcement of the successful bid for funding from Sport England, work was underway with the Cycling and Walking Team to increase and encourage population activity.

The Health and Care Partnership recently received a moving presentation on the Learning Disability Strategy, developed by individuals with learning disabilities which highlighted that only 3% of adults with learning disabilities in GM were in employment, compared to a national figure of 7%. This was an area that Councillor Peter Smith would be taking a personal interest in, to work alongside Councillor Sean Fielding as Portfolio Holder for Skills, Employment and Apprenticeships to bring about change.

Work on improving mental health services for young people remained a key priority, alongside developing joint strategies for adult social care. A meeting of portfolio leads for Adult Social Care from across GM was to be arranged in the near future.

Progress of the review of Theme 3, Acute Sector model was underway. There needs to be an improvement in hospital services across GM. It was proposed that the Joint Commissioning Board going forward would be more politically lead going forward.

The Mayor reminded members that the launch of National Health Service in 1948 was commemorated this month and highlighted the progress in moving forward the structural back office changes which will enable the health service to move forward in an integrated direction.

The Mayor drew members attention to the schools based pilot for children's mental health support and requested an update on the finding from the pilot to a future meeting of the GMCA.

He also highlighted the clear connection between housing and health, in particular the health implications, both physical and mental, for those sleeping rough on the streets.

RESOLVED /-

1. That the key developments in GM Health and Social Care over the last two months be noted.
2. That an update on the findings of the schools based pilot for the children's mental health support be submitted to a future meeting of the GMCA.

3. That the leadership of Lord Peter Smith, as GMCA Portfolio Holder for Healthy Lives & Quality Care, and Councillor Sean Fielding as GMCA Portfolio Holder for Skills, Employment and Apprenticeships, to ensure that adults with learning disabilities have the opportunity to access employment and improve the current levels of employment at only 3%, be welcomed.
4. That Councillor Peter Smith, Jon Rouse and the GM Health & Social Care Partnership Team be thanked for the progress of work to date.

GMCA 161/18 GM SPATIAL FRAMEWORK TIMETABLE

City Mayor Paul Dennett, Portfolio Lead for Planning, Housing and Infrastructure, introduced a report providing members with an update on the proposed timetable for the GM Spatial Framework (GMSF) following the recent decision of the GMCA to delay the consultation until October 2018.

In response to the Mayor's comments it was confirmed that the role of supported housing/accommodation was critical to the work of the GMSF and the work of the Local Authorities in terms of the respective local plans and the forthcoming Housing Strategy for GM.

Members were reminded that the sub national population projections have predicted slower growth across GM, sub-national housing projections were still to be published in September 2018. This information would be vital to understand the housing need across GM, and for the methodology underpinning the GMSF and Local Plans.

Following approval of the draft consultation in October 2018, there will be a 12 weeks consultation between November-January 2019, with the draft Plan approved in July 2019, with further consultation/representation between August and October 2019. The submission plan was due to be approved in December 2019/January 2020, with examination in public over the Summer of 2020. Final publication was to be in Winter 2020/21.

In response to the issues raised during the first consultation, more emphasis was to be placed on engagement and communication with stakeholders and Citizen Space have been engaged to provide an online platform to enable this consultation to be more accessible across all mobile devices and an improved user experience.

Members of the GMCA welcomed this improved mechanisms for consultation and the opportunity to widen opportunities for conversations with stakeholders.

RESOLVED /-

That the move from the Joint Development Plan Process, (the current position) to a Spatial Development Strategy, subject to the relevant Regulations being in place, be agreed, in principle.

GMCA 162/18 GM LOCAL INDUSTRIAL STRATEGY UPDATE

Councillor Richard Leese, Portfolio Lead for the Economy, introduced a report which provided members with an overview of the process to develop the GM Industrial Strategy and progress to date, including an update on the bidding process for the recently announced Strength in Places fund.

Members were reminded that Government agreed that GM would pilot a Local Industrial strategy to sit alongside the National Industrial Strategy, was based on the five foundations and four grand challenges which were mirrored in the Local Industrial Strategy. The four grand challenges were all important to GM and the five foundations were all contained within the GM Strategy. The Strategy was intended to be long term to 2030, to be reviewed regularly, providing the opportunity to set out how and what will be required to grow the economy. A joint statement, with Government, was due to be released imminently which sets out progress to date and identifies two of the grand challenges; Ageing Society and Clean Growth, particular energy related to clean growth where early progress can be made ahead of the final Local Industrial Strategy, which was due February 2019.

Major piece of work was underway to gather evidence for the Independent Advisory Panel to review.

On 25 July 2018, the University of Manchester submitted a bid to the Strength in Places Fund based on health innovation and advanced materials.

Members welcomed the report and the urged that engagement across all higher education institutions and relevant industries around health innovation and advanced materials and digital playing to GM's key assets.

Members were assured that the bid submitted by the University of Manchester was on behalf of a consortium, including Manchester Metropolitan University and a range of other key stakeholders.

In conclusion the Mayor confirmed that this was a good opportunity for GM to set a clear direction for the growth of the economy and industry over the next decade. GM was in a strong and unique position to progress the work on health and the green economy, notwithstanding that the strategy must start with the greatest asset of our people, and that the employment charter should be at the heart of the Local Industrial Strategy.

The Mayor thanked Councillor Richard Leese for the work undertaken to date and the work that Dame Nance Rothwell had undertaken to facilitate the collaborative work of the Manchester Universities.

RESOLVED /-

1. That progress to date on developing the GM Local Industrial Strategy be noted.
2. That the approach and progress to date to develop the strong GM bid to the Strength in Places Fund, submitted on 25 July, on behalf of GM and its partners by the University of Manchester, based on health innovation and advanced materials be noted.
3. That thanks be recorded to Councillor Richard Leese, University of Manchester, Dame Nancy Rothwell in particular, for the work undertaken to date in bringing the Universities and business community together.

GMCA 163/18 BREXIT MONITOR MONTHLY UPDATE

Councillor Richard Leese, Portfolio Lead for the Economy, introduced a report which updated members on the key economic and policy developments of relevance to GM in relation to the UK's decision to leave the European Union.

Members were reminded that since the last report the Government had produced a White Paper regarding the United Kingdom's relationship with the European Union which did not address detailed information on the free movement of people.

There was still some uncertainty regarding budgets post 2021 when the UK officially leaves the European Union although there would be some funding programmes which the UK will be able to opt in to should we desire. It is still not clear what will replace the European Structural Fund, although it was expected that GM would receive a significant amount of funding to replace the lost funding through the Shared Prosperity Fund. Details of the Shared Prosperity Fund were still awaited, although it was understood that Government were proposing to issue a consultation paper in September 2018. It was important that details of the proposals regarding the Shared Prosperity Fund were available as soon as possible. GM's aspiration was to access Shared Prosperity Funds based on the existing levels of European Structural Funding devolved to GM and needed to be long term funding, not short term challenge funds.

The other impact to be considered was the impact of 'No deal' on the ability to travel around the world, 'open sky' policy were dependent upon Europe, both 'open sky' policy within Europe and bi-lateral agreement with other parts of the world. There does need to be very clear agreement about how 'open sky' policy will operate to ensure there was no impact on the economy.

Members were reminded that it had been some time since the GMCA's policy on Brexit had been reviewed and it was suggested that the review, together with guidance and advice on resilience for all GM public bodies, in advance of the

Parliamentary Vote on Brexit, be undertaken with a view submitting a report to the GMCA on 28 September 2018.

The Mayor clarified that the level of funding for GM must reflect the level of European funding plus match funding from the UK Government and needed to be multi-year and flexible. The Mayor also assured members he would be more direct with Government around funding.

RESOLVED /-

1. That the report and the publication by the European Commission of their proposed EU Budget for 2021-27 be noted.
2. That a review of the GMCA's policy position on Brexit, together with guidance and advice for all GM public bodies in advance of the Parliamentary Vote on Brexit, be undertaken with a view submitting a report to the GMCA on 28 September 2018.
3. That it be noted that The Mayor of GM would be making representations to Government on behalf of the GMCA regarding the clear requirement for GM's Shared Prosperity Funding level to be retained at the current level of approximately £100M.

GMCA 164/18 THE ROLE OF CO-OPERATIVES

Councillor Allen Brett, Portfolio Lead for Community Cooperatives and Inclusion, introduced a report setting out the proposals for a range of actions intended to help promote the use of co-operative principles across GM, together with proposed membership of the Co-operative Councils Innovation Network and the establishment of a Co-operative Commission for GM.

Councillor Sharon Taylor, Chair of the Cooperative Councils Innovation Network, and Nicola Huckelby, Chief Executive, were welcomed to the meeting.

Councillor Sharon Taylor reported that the Innovation Network had gone from strength to strength and welcomed GM to the network.

The Mayor reminded the meeting that he was the Labour and Co-operative Mayor for GM added that he was pleased that the GMCA will be working with the Innovation Network.

The Mayor thanked Councillor Allen Brett for the leadership he and Rochdale Council, together with Oldham, Salford and reiterating that the agenda linked across many of the key priorities in the GM Strategy.

RESOLVED /-

1. That the proposal for GMCA to join the Co-operative Councils Innovation Network be approved.
2. That the proposal to establish a Co-operative Commission for GM be approved.

GMCA 165/18 GREEN SUMMIT SPRINGBOARD

Councillor Alex Ganotis, Portfolio Lead for the Green City Region, introduced the springboard report arising from the successful delivery of the GM Green Summit, which summarised the work leading up to this event, reviewed the summit itself and the outcomes arising from it.

It was recognised that the target for GM to be carbon neutral by 2038 was ambitious, but achievable and was crucial to meet the aspirations of residents to ensure they remained healthy, protect jobs of the future.

A city wide model for GM has been developed for attaining carbon neutrality and the steps required.

Three broad policy areas have been identified in the Springboard document:

- The work currently underway to reduce carbon emissions
- The key announcements made at the Green Summit in terms of what the agenda will deliver over the next 12 months
- Further work to develop the remaining policies and initiatives to achieve the target

The next Green Summit will be held on 25 March 2019 at the Lowry. The event will formally set out the target for carbon neutrality and action plan to support the five year plan. The approach will be based on technology and evidenced to be reviewed every five years to take account of changes in technology.

Six key workstreams have been established:

- Energy
- Buildings
- Transport
- Sustainable consumptions
- Natural capital
- Education, skills & engagement

It was reiterated that this was a partnership approach, the GMCA would not be able to stand alone, business and individuals were paramount to delivery.

Members welcomed the report, and thanked officers for their work to date on this agenda, in particular the Green Summit Steering Group, and Mark Atherton, Assistant Director of Environment at the GMCA.

Councillor Brenda Warrington, Leader of Tameside Council, welcomed the report and advised that Tameside Council would be holding their own mini green summit bringing together partners to discuss carbon issues at a local level.

As Chair of the GM Pension Fund, Councillor Brenda Warrington advised that following the Green Summit, the Pension Fund has been lobbied regarding the fund policy to ensure the Fund was a responsible investor. The meeting was also advised that the Fund had received a letter from Mary Creagh, MP, Chair of the Environmental Audit Committee, advising that she had published the Fund's response to the Committee regarding the steps the Pension Fund had undertaken to manage the risks that climate change posed to UK pension investments and recognised level of standard of engagement and commitment to report on climate change risks to the Fund. Climate risk have also been reflected in the latest Pension Fund Annual Report.

Councillor Alex Ganotis confirmed he would be speaking at the Tameside Green Summit and welcomed the approach of the Pension Fund to low carbon investment. He added that the agenda was about investing in growth sectors and energy networks of the future, new ways of construction, sustainable transport facilities, serving both the economic needs of GM and reducing the number of cars on the road.

Members also reiterated the need to ensure the work was not seen in isolation recognising that there were linkages across all the portfolios, drawing specific attention to clean growth and should be reflected in all aspirations to grow the economy. The development of the five year plan was welcomed, with one of the challenges was how to scale up the agenda. Changes in the construction industry, in particular the modular build construction and the role of the green agenda.

The Mayor of GM added that decarbonisation and digitalisation were two of the greatest forces for the 21st Century economy that GM should be a leader in those areas and was integral to all future policy development. He also encouraged other local authorities to hold their own individual Green Summits.

RESOLVED /-

1. That the draft Springboard Report be agreed for publication and launch at the rise of the GMCA meeting.

2. That the proposed next steps, and the date of the planned future Green Summit, to be held on 25 March 2019 at the Lowry, be noted.
3. That thanks be recorded to all GMCA officers and partners, Green Summit Steering Group and Mark Atherton be recorded.
4. That the letter Mary Creagh MP, from the Chair of the Environmental Audit Committee, to the GM Pension Fund regarding climate related financial disclosures be noted.

GMCA 166/18 FULL FIBRE PROGRAMME UPDATE

Councillor Andrew Western, Portfolio Lead for Digital, introduced a report which set out the financial implications for the Full Fibre Programme including refined indicative capital funding requirements for Local Authorities and confirming both project and programme arrangements.

GM had been successful in securing £23.8m capital funding from the Local Full Fibre Network Challenge Fund. The plan was to connect up to 1500 public sector buildings across GM and hopefully act as a catalyst for other businesses to improve their broadband network. GM's ambition is to improve coverage from 2% to 25% by 2020 which would see GM moving towards coverage enjoyed by other European cities.

The Mayor added that the Digital Summit enabled GM to position itself in successfully bidding for capital funds. This also provided opportunities for the private sector in all ten local authorities to piggyback onto the investment going for full fibre into public premises and some thought needed to be given to maximising those opportunities.

Councillor Andrew Western thanked the previous portfolio holders and Phil Swan together with the GMCA team, for the work to date to progress the agenda.

RESOLVED /-

1. That the indicative locality capital requirements required to maximise Government Local Full Fibre Network Funding, as set out in the report, be noted.
2. That it be confirmed that the indicative site numbers and local capital requirements would be presented to the Department of Digital, Culture, Media and Sport (DDCMS) to secure a conditional Grant offer letter by the end of July.
3. That the requirement to secure local agreement for budget approvals prior to entry into an agreement with the GMCA, to facilitate draw down of the grant, be noted.

4. That the release of £1.5m from the business rates reserve to fund programme management costs be agreed.
5. That it be noted that funding for Fire & Rescue elements would be presented for consideration once costs were finalised.
6. That it be noted that there were a number of finance considerations to be resolved with Health colleagues.
7. That thanks be recorded to the former portfolio leaders (Councillors Sean Anstee and Richard Farnell) and Phil Swan and the GMCA team for the work undertaken in progressing Full Fibre work programme.

GMCA 167/18 NORTHERN & TRANSPENNINE RAIL PERFORMANCE UPDATE

The Mayor of GM introduced a report which provided an update on the performance and the delivery of franchise commitments for train operating companies Arriva Rail North (trading as Northern) and TransPennine Express.

Members were advised that the emergency timetable had not improved service standards, with passenger across GM continuing to receive an unacceptably poor level of service; Northern performance recording a decline in performance down to 77% PPM (public performance measure) figure, with a growing trend towards an increase the short forming of trains. There have been reports of overcrowded platforms at stations across GM, with passenger unable to access overcrowded trains. TransPennine performance was recording a decline down to 71%, compared to 91% last year. The lack of improvement signified fundamental problems on the railways that was not just regarding timetables. National Rail have failed to diagnose or provide solutions to the issues. The Transport Secretary recently stated that rail services in the North was a top priority, yet there has been little evidence of any intervention that would help to address the issues.

It was confirmed that the issues had been discussed with operators at the Mayor Transport Board and operators were unable to provide any satisfactory response to the issues raised regarding the continued poor performance. It was evident that there were capacity issues on the rail network on the Castlefield, Oxford Road and Piccadilly area, with upgrades to the corridor postponed by the Transport Secretary a year ago. The travelling public deserve a reliable service that meets consistent standards and that he would continue to lobby for action on this matter through Transport for the North.

Councillor Richard Leese informed members that operators and Network Rail had provided vague responses to the performance issues raised. The Northern Hub comprised three main elements; Ordsall Chord, longer platforms at Oxford Road; and additional Platforms 15 and 16 at Piccadilly Rail Station. The results of the Public Enquiry for both Oxford Road and Piccadilly have still not been released from 2015/16. During discussions at the Mayoral Transport Board it was reported that operators had been attempting to operate 15 trains per hour as part of the May timetable through the Castlefield Corridor, which could only be accommodated if the necessary works at both Piccadilly and Oxford Road had been undertaken, demonstrating clearly that this work now needs to be progressed.

Members of the GMCA called for a letter, to be signed by all ten Leaders of the GM Local Authorities, to be sent to the Secretary of State for Transport reminding him that he had identified the necessary works at both Piccadilly and Oxford Road Rail Station were a priority a year ago and that a resolution was needed to address the current issues as soon as possible.

Members were reminded that funding had been made available for Cross Rail Services suggesting that there differential standards being applied to transport provision in the North.

Members highlighting the continued issues for rail passengers in and around GM, including the wider impact on air quality, congestion and access to work. Residents across GM were frustrated with the service provision which not meet 21st century standards in cleanliness, reliability and a seven day timetable that offers excellent commuting and leisure travel.

The meeting was advised that Stockport Council was currently consulting on a refresh of the South East Manchester Multi-Module Strategy to cover the next 20 years and residents have continually raised the issue of local rail services and their frustration regarding rail capacity and performance. The presence of good transport, and in particular, good reliable train services underpins a multitude of strategies, in encouraging people out of cars. It was also important to continue to pursue Sunday Services rail provision as a priority. Engagement with key stakeholders has been poor, and members expressed disappointment that rail operators had not briefed them earlier on the issues so that support could have been offered to mitigate the impact to rail users and engage and lobby Government at an earlier stage. Members urged that communication needs to be improved going forward.

The Mayor advised the meeting that he had just been informed that the office of the Rail Regulator had intervened with respect to Network Rail.

The report highlighted that since June 2016, Northern had failed to meet the standards set out in their franchise agreement since 2016. This had been attributed

to a number of factors including signalling problems and poor workforce planning. Members felt that immediate action was required to ensure that the impact on the economic growth of GM was minimised.

It was suggested that GM MPs should be included in making representations to the Transport Secretary demonstrating a unified GM approach.

RESOLVED /-

That the report be noted and that a letter be sent to the Secretary of State for Transport, to be circulated to all members of the GMCA for signature, reminding him of the priority works, he himself identified, required on the Castlefield Corridor, Oxford Road Rail Station platform extensions and platforms 15 & 16 at Piccadilly Rail Station to enable the May 2018 timetable to be delivered and seeking a resolution as soon as possible.

GMCA 168/18 BUS REFORM

The Mayor of GM, introduced a report with updated members on the procedural steps to developing an assessment of a proposed bus franchising scheme for GM pursuant to the Transport Act 2000 (as amended by the Bus Services Act 2017), its provisions and associated next steps for GM.

RESOLVED /-

1. That the procedural steps and requirements of the Act in so far as they relate to the Assessment be noted.
2. That TfGM be instructed to undertake the following actions in performance of the GMCA's functions under the Transport Act 2000:
 - a) to secure the conditional availability and preliminary briefing of a suitably qualified independent audit organisation ("Auditor") so that after having prepared the Assessment and should the GMCA wish to proceed with any proposed scheme, the Auditor may then be instructed to prepare a report in accordance with section 123D of the Act
 - b) determine, if required by the conclusions in the Assessment, when it considers that the Assessment is ready to be submitted for audit, whether in advance of such submission there are any matters arising from the disclosure of information by operators or the analysis in the Assessment that may impact the substantive nature of the proposed franchising scheme or any alternative proposals being considered under the Assessment that should be referred to the GMCA for consideration and further direction to TfGM before the Assessment is finalised and submitted for audit

- c) ahead of completion of the audit to take all appropriate steps to prepare the materials necessary to allow the GMCA to undertake the consultation process under section 123E of the Act, so that as soon as reasonably possible after obtaining a report in accordance with section 123D of the Act, TfGM may submit to the GMCA for consideration the Assessment and any report of the Auditor so that the GMCA may:
- i. Review the Assessment and audit report;
 - ii. Determine whether to proceed to consultation or to remit the Assessment for further consideration and audit;
 - iii. Subject to 2 above, instruct TfGM to undertake a consultation in accordance with section 123E of the Act on its behalf; and
 - iv. Issue further directions to TfGM as appropriate.

GMCA 169/18 MAYOR'S CYCLING & WALKING CHALLENGE FUND

The Mayor of GM, presented a report to the GMCA which sought approval of the first tranche of schemes for programme entry into the Mayor's Cycling and Walking Challenge Fund and seeking approval of the associated programme management and delivery budgets.

He noted that more schemes than originally anticipated had come forward.

RESOLVED /-

1. That the first tranche of cycling and walking schemes, be approved and granted Programme Entry for inclusion in the Mayor's Cycling & walking Challenge Fund.
2. That it be noted that the schemes would be further developed and would be subject to subsequent approval by the GMCA, as appropriate.
3. That the release of up to £1.5 million funding to fund programme management and associated costs in 2018/19 be approved and the GMCA Treasurer be authorised to make the necessary capital-revenue 'switch'.
4. That the release of £1.5 million for scheme development and design in 2018/19 be approved and the GMCA Treasurer be authorised to make appropriate grants to GM District Councils to facilitate this.

The Mayor of GM introduced a report which detailed a proposal to introduce a zonal fare structure on the Metrolink network in early 2019. The report specifically included the results of the public engagement exercise, the subsequent changes to the proposal and requested approval of the final proposal. The proposal mirrored the system in place in London and was the foundation for building an integrated transport system, confirming that the proposals would not impact on the revised fares to be introduced in 2019.

He reminded members that this scheme would provide residents with increased freedom to travel across an entire zone, providing flexibility and value for money. The proposals had been subject to public consultation, with the results published in the report.

Further work to progress 'contactless' payments was underway with a view to making some headway early in the new year.

Members acknowledged that not all suggested changes could be accommodated and recognised that Metrolink went some way to addressing gaps in the network following the deregulation of bus services. The provision of cross-city connectivity was vital to ensuring people had access to the regional centre and the ability to access employment across GM.

RESOLVED /-

1. That the approach to the public engagement exercise that ran between 1 June and 17 June and the response rate and the wider engagement activity undertaken be noted.
2. That the results of the public engagement exercise be noted.
3. That the proposed change to the proposal which has arisen from the engagement activity be noted.
4. That the final proposal to introduce a zonal fare structure across the Metrolink network in early 2019 be approved.

The Mayor of GM introduced a report which outlined the progress in developing a more coordinated approach to standardising and creating higher regulatory standards for Taxis and Private Hire Vehicles licensed by GM Local Authorities.

It was clarified that this was not the establishment of GM taxi license, rather the 10 GM Local Authorities working voluntarily together to agree the same minimum standards. The scheme required legislative reform at a national level.

There had been some initial meetings with the representatives of taxi trade, with a trade reference group to be established to look at reform. The progress of work would be subject to Government agreeing the request to withdraw the planned de-regulation proposals for out of area working.

Members further recognised the role of taxis and private hire vehicles in the air quality agenda, with a request that officers working on the licence proposals work coordinating with officers working on the Air Quality Plan to ensure the work was fully aligned.

It was reiterated that the standards to be agreed at a GM level, would be minimum standards with Local Authorities free to raise standards further.

Members also reiterated the importance of the credentials of the driver licenses must also be of the highest standards, in recognition of the safety of all passengers.

RESOLVED /-

1. That the report and the proposal for informal engagement of the Taxi and Private Hire trade on the proposed approach to GM minimum standards be noted.
2. That the informal public engagement exercise being undertaken by TfGM on behalf of GM District Councils to secure a fuller understanding of the key concerns and issues of passengers and non- users be noted.

GMCA 172/18

BUDGET MONITORING REPORTS

a) Capital Programme Approval

Councillor David Molyneux, Portfolio Lead for Resources, introduced an update report in relation to the GMCA 2018/19 capital expenditure programme.

RESOLVED /-

1. That the current 2018/19 forecast compared to the 2018/19 capital budget be noted.

2. That the delivery of projects which were part of the Department for Transport Early Measures Fund of £3 million be approved and that the addition to the 2018/19 Capital Programme of this Scheme be noted.
3. That the addition to the Capital Programme of the Cycling and Walking Commissioner's Cycling and Walking Infrastructure Proposals and the proposal to procure 27 trams and associated infrastructure funding as part of the Transforming Cities Fund, as approved by GMCA in June be noted.
4. That the budget increase of £7.377 million for Capital Highways Maintenance in relation to additional Pot-Hole, National Productivity Fund and Congestion plan funding be approved.
5. That the addition to the 2018/19 Capital Programme for additional Investment activity of £8.1 million for GM Loans Fund to be funded from Prudential Borrowings be noted.

b) Revenue Budget Approval

Councillor David Molyneux, Portfolio Lead for Resources, introduced a report which informed members of the 2018/19 forecast revenue outturn position as at the end of June 2018.

RESOLVED /-

1. That the budget adjustments as detailed in paragraphs 3.1, 3.7 to 3.27 and 3.30 to 3.31 be approved.
2. That the grant of £0.513 million to the Business Growth Hub to deliver business support services funded by BEIS on behalf of GM LEP for 2018/19 be approved.
3. That the Mayoral General revenue outturn position for 2018/19 which was in line with budget be noted.
4. That the Mayoral General – Fire revenue outturn position for 2018/19 which was in line with budget be noted.
5. That the Economic Development and Regeneration revenue outturn position for 2018/19 which shows an underspend against budget of £0.1 million be noted.
6. That the transport revenue outturn position for 2018/19 which was in line with budget be noted.
7. That the GM Waste revenue outturn position for 2018/19 which was in line with budget be noted.

8. That the TfGM revenue outturn position for 2018/19 which was in line with budget be noted.

**GMCA 173/18 GREATER MANCHESTER INVESTMENT FRAMEWORK PROJECTS
UPDATE**

Eamonn Boylan, Chief Executive of the GMCA, introduced a report which sought approval from the GMCA for loans to Float Glass Industries Limited and The Black Dress Company Limited made from recycled funds. Both of the schemes protected existing jobs and previous investment.

Members commented on the success of recycling investment funds in GM, particularly those of the Regional Growth Fund which had spent 170% of the Fund. The Housing Investment Fund has also continued to recycle further monies that could be used for those schemes more difficult to finance.

RESOLVED /-

1. That the funding applications received from Float Glass Industries Limited (loan of £396k) and The Black Dress Company Limited (loan of £150k) be granted conditional approval to progress to due diligence.
2. That authority be delegated to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transactions, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the loans.
3. That authority be delegated to the GMCA Chief Executive and GMCA Treasurer for the period 30 July 2018 to 27 September 2018, in consultation with The Mayor of GM and the Deputy Mayor, to approve funding requests for projects in the absence of a GMCA meeting in August and to approve any urgent variations on amounts and terms for already approved loans.
4. That recommendations approved under the delegation would be subject to the usual due diligence processes and would be reported to the GMCA at the next available meeting.
5. That an update on the GM Investment Loans Fund and GM Housing Investment Loans Fund performance be submitted to a future meeting of the GMCA.

GMCA 174/18 GREATER MANCHESTR HOUSING INVESTMENT LOANS FUND

City Mayor Paul Dennett, portfolio lead for housing, planning and infrastructure, introduced a report which sought approval from the GMCA for four applications to

the Housing Investment Loan Fund. He advised that the RP Joint Venture submission was to be withdrawn for consideration at a later date.

RESOLVED /-

1. That the requests to the GM Housing Investment Loans Fund loans be approved as contained within the table below:

BORROWER	SCHEME	DISTRICT	LOAN
Bowdon Homes Ltd	Carrhill, Mossley	Tameside	£5.410m
Brunswick Living Limited	Brunswick Street, Manchester	Manchester	£2.088m
Slateacre Partnership Limited	Slateacre Road	Tameside	£1.916m
HS Property Group	HSPG	GM region	£1.000m

2. That the consideration of the application for funding from RP Joint Venture be withdrawn for consideration at a future meeting of the GMCA.
3. That authority be delegated to the GMCA Treasurer and the GMCA Monitoring Officer to prepare and effect the necessary legal agreements.
4. That authority be delegated to the GMCA Chief Executive and GMCA Treasurer, for the period 30 July 2018 to 27 September 2018, in consultation with The Mayor of GM and the Portfolio Leader for Planning, Housing & Homelessness to approve funding requests for projects in the absence of a GMCA meeting in August and approve any urgent variations on amounts and terms for already approved loans.
5. That recommendations approved under the delegation would be subject to the usual due diligence processes and would be reported to the GMCA at the next available meeting.

GMCA 175/18 EXCLUSION OF PRESS AND PUBLIC

RESOLVED /-

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the

public interest in maintaining the exemption outweighs the public interest in disclosing the information.

GMCA 176/18 FULL FIBRE PROGRAMME UPDATE

CLERK'S NOTE: This item was considered in support of the Part A Full Fibre Programme Update (minute 166/18 refers).

RESOLVED /-

That the report be noted.

**GMCA 177/18 GREATER MANCHESTER INVESTMENT FRAMEWORK AND
CONDITIONAL PROJECT APPROVALS**

CLERK'S NOTE: This item was considered in support of the Part A GM Investment Framework Project Updates (minute 173/18 refers).

RESOLVED /-

That the report be noted.

**GMCA 178/18 GREATER MANCHESTER HOUSING INVESTMENT FUND –
INVESTMENT APPROVAL RECOMMENDATIONS**

CLERK'S NOTE: This item was considered in support of the Part A GM Housing Investment Loans Applications (minute 174/18 refers).

RESOLVED /-

That the report be noted.

**GMCA 179/18 WASTE DISPOSAL CONTRACT & PENSION ARRANGEMENTS
FOR CONTRACTOR STAFF**

Councillor David Molyneux introduced a report regarding the pension arrangements for employees currently employed in the Greater Manchester Waste Disposal contract and who will be providing similar services post the current procurement exercise. In particular, agreeing the transfer of employees currently participating in private sector Defined Benefits (DB) schemes to the Greater Manchester Local Government Pension scheme run through Tameside Council.

RESOLVED /-

1. That the steps being undertaken to simplify the pension arrangements of current waste contract employees be noted as follows:
 - a) Active Defined Benefit members currently in the Citrus sections of the Viridor scheme are provided with access to the GMPF;
 - b) Members past service liabilities in the Citrus schemes are bulk transferred into the GMPF, (either with or without member consent). The GMCA would meet the associated legal and advisory costs of this process (with VWGM retaining its obligation to make good deficits on the existing schemes in respect of active DB members), and that that process is expedited so as to allow for the process to be completed before April 2019
 - c) That successful bidders become admitted bodies of the GMPF, under a formal GMCA guarantee;
 - d) That bidders be required to price on the basis of a separate Waste and Resources sub scheme with employer contribution rates for the contract period being set in bidder instructions (with any adjustment to costs being a pass through);
 - e) That bidders be required to assume the full risks associated
 - with early retirement costs on redundancy;
 - any other additional benefits awarded at the employer's discretion; and;
 - costs of ill health retirements on a fixed fee basis with residual costs as a risk to the future waste contractors.
2. That it be agreed that the GMCA would be prepared to give the appropriate guarantees to the GM Pension Fund in request of Admissions agreement with the current interim contract and the three contract lots post 1 April 2019. The precise details of the contractors and the detail of their Admission Agreements would become clear through the procurement process and be included in the report to GMCA on the contract award later in the year.

