

**MINUTES OF THE MEETING OF THE GREATER MANCHESTER
COMBINED AUTHORITY, HELD ON FRIDAY 27 JANUARY 2017 AT
BOLTON TOWN HALL**

GM INTERIM MAYOR	Tony Lloyd (in the Chair)
BOLTON COUNCIL	Councillor Cliff Morris
BURY COUNCIL	Councillor Rishi Shori
MANCHESTER CC	Councillor Sue Murphy
OLDHAM COUNCIL	Councillor Jean Stretton
ROCHDALE MBC	Councillor Richard Farnell
SALFORD CC	City Mayor Paul Dennett Councillor John Merry
STOCKPORT MBC	Councillor Alex Ganotis
TAMESIDE MBC	Councillor Kieran Quinn
TRAFFORD COUNCIL	Councillor Sean Anstee
WIGAN COUNCIL	Councillor Peter Smith

JOINT BOARDS AND OTHER MEMBERS IN ATTENDANCE

GMF&RS	Councillor David Acton
GMWDA	Councillor Nigel Murphy
TfGMC	Councillor Andrew Fender

OFFICERS IN ATTENDANCE

Margaret Asquith	Bolton Council
Pat Jones-Greenhalgh	Bury Council
Geoff Little	Manchester CC
Carolyn Wilkins	Oldham Council
Steve Rumbelow	Rochdale MBC
Jim Taylor	Salford CC
Eamonn Boylan	Stockport MBC
Steven Pleasant	Tameside MBC
Theresa Grant	Trafford Council
Donna Hall	Wigan Council
Peter O'Reilly	GM Fire & Rescue Service
Jon Lamonte	Transport for Greater Manchester

Bob Morris	Transport for Greater Manchester
Steve Warrener	Transport for Greater Manchester
Mark Hughes	Manchester Growth Hub
Adam Allen	Office of the Police & Crime Commissioner
Liz Treacy	GMCA Monitoring Officer
Richard Paver	GMCA Treasurer
Andrew Lightfoot	Deputy Head of the Paid Service
Julie Connor	Head of GMIST
Sylvia Welsh	GM Integrated Support Team
Ross Macrae	GM Integrated Support Team
Paul Harris	GM Integrated Support Team

01/17 APOLOGIES

Apologies for absence were received and noted from Councillor Richard Leese (Manchester). Councillor Sue Murphy was in attendance in Councillor Leese's absence. Apologies were also received and noted from Howard Bernstein (Manchester), Mike Owen (Bury) and Ian Hopkins (GMP).

02/17 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

a. International Holocaust Remembrance Day

Members were reminded that 27 January 2017 is International Holocaust Remembrance Day. It was noted that 1 in 4 refugees of the Holocaust had suffered from some kind of discrimination in the UK and these commemorations served as a reminder that Greater Manchester welcomes its citizens.

b. Female Genital Mutilation

The Chair sought GMCA agreement in supporting 6th February as an International Day of Zero Tolerance for Female Genital Mutilation. In doing so it was noted that there have been 500 cases reported in Greater Manchester last year. He also sought the support of Members in declaring Greater Manchester as the first Zero Tolerance City Region.

RESOLVED/-

To agree that the GMCA supports 6 February as an International Day of Zero Tolerance for Female Genital Mutilation and to agree to declaring Greater Manchester as the first Zero Tolerance City Region in the UK.

03/17 DECLARATIONS OF INTEREST

There were no declarations of interest made by a Member in respect of any item on the agenda.

04/17 MINUTES OF THE GMCA MEETING HELD ON 16 DECEMBER 2016

The minutes of the GMCA meeting held on 16 December 2016 were submitted for consideration.

RESOLVED/-

To approve the minutes of the GMCA meeting held on 16 December 2016 as a correct record.

05/17 MINUTES OF THE GMCA RESOURCES COMMITTEE HELD ON 12 DECEMBER 2016, 13 JANUARY AND 20 JANUARY 2017

Members considered the minutes of the meetings of the GMCA Resources Committee that took place on 12 December, 13 January 2017 and 20 January 2017. Members also considered the recommendation of the GMCA Resources Committee to appoint Eamonn Boylan as the Chief Executive for the GMCA.

RESOLVED/-

1. To approve the minutes of the meetings of the GMCA Resources Committee held on 12 December 2016, 13 January 2017 and 20 January 2017.
2. To endorse the recommendation of the Resources Committee on 20 January 2017, to appoint Eamonn Boylan, the current Chief Executive of Stockport Council, to the role of Chief Executive of the GMCA.
3. To endorse the recommendation of the Resources Committee that the remuneration for the appointment is £180k per annum and to note that this is within the remuneration range previously approved by the GMCA.
4. To agree that authority be delegated to the GMCA Treasurer and Monitoring Officer, in consultation with the Interim Mayor, to agree the final terms and conditions of contract and start date.

06/17 FORWARD PLAN OF STRATEGIC DECISIONS OF GMCA

Consideration was given to a report advising members of those strategic decisions that were to be considered by the GMCA over the forthcoming months.

RESOLVED/-

To note the Forward Plan of Strategic Decisions, as set out in the report.

07/17 MINUTES

a. Transport For Greater Manchester Committee – 13 January 2017

The minutes of the Transport for Greater Manchester Committee (TfGMC) meeting held on 13 January 2017 were submitted for information.

RESOLVED/-

To note the minutes for the Transport for Greater Manchester Committee meeting held on 13 January 2017.

b. Greater Manchester Local Enterprise Partnership – 16 January 2017

The Minutes of the Greater Manchester Local Enterprise Partnership held on 16 January 2017 were submitted for information.

RESOLVED/-

To note the minutes of the GM Local Enterprise Partnership held on 16 January 2017.

08/17 GREATER MANCHESTER BREXIT MONITOR

Tony Lloyd, GM Interim Mayor, introduced a report which updated the GMCA on the progress of the ongoing work to understand the implications of the decision to leave the European Union on GM and presented GM's targeted approach to the UK Government's strategy for leaving the EU, in order to inform the upcoming Parliamentary debates. In addition, the latest version of the GM Brexit Monitor was appended to the report.

Members noted that the Brexit monitor identifies that strong growth continues and that a GM local survey also shows that recruitment and investment was holding steady. It was highlighted that economists has a pessimistic view regarding the longer term impact on the economy.

It was noted that following consultation with local businesses and civic leaders, Greater Manchester has identified 14 targeted asks to inform the UK's strategy for leaving the EU, mitigating the challenges and seizing those opportunities that Brexit would present and deliver an economy which works for localities, city regions, the North and the UK as a whole. These 14 targeted asks were summarised under the following headlines:-

- Industry and Trade – to continue to promote growth in trade
- Infrastructure and Place – to continue to invest in sub-national growth and regeneration.
- People and Skills – to raise the skills of the workforce.

- Leaving the EU – to understand the needs of cities and the North.

RESOLVED/-

1. To note the contents of the January Greater Manchester Brexit Monitor provided in Appendix 2 to the report.
2. To endorse the list of GM “asks” as summarised in Appendix 1 to the report.
3. To agree that the GMCA should write to GM MPs and Lords with a GM connection sharing these ‘asks’ and to delegate the sign-off of these letters to the Portfolio leads for Economic Strategy and Reform.
4. To agree that the GMCA should also communicate these ‘asks’ to GM businesses and business groups through the Manchester Growth Company, requesting that businesses share these ‘asks’ with their MP and other business organisations ahead of the Parliamentary debates.

09/17 GMCA TRANSPORT REVENUE BUDGET 2017/18 AND BUDGET UPDATE 2016/17

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, introduced a report setting out the transport related GMCA budget for 2017/18, presented the transport related forecast outturn position for 2017/18 and proposed the Transport Levy to be approved for 2017/18, together with the consequent allocations to the District Councils of GM.

Thanks were offered to Councillors Rishi Shori and Peter Smith for their support with the Budget Scrutiny process.

In support of the recommendations, Councillor Quinn emphasised the importance of the repayment of transport reserves by GM local authorities, noting that there would be no impact this year, however the reserves were required to deliver the 2040 Transport Strategy.

RESOLVED/-

1. To note the forecast outturn for the year ending 31 March 2017 is in line with budget after transfers to earmarked reserves £0.744 million.
2. To note the report and the current TfGM revenue outturn forecast for 2016/17 which is in line with budget.
3. To approve the GMCA budget relating to transport functions, as set out in this report, for 2017/18.
4. To note the issues which are affecting the 2017/18 transport budgets as detailed in the report.

5. To note the consultation process which has been undertaken by officers with the Transport Levy Scrutiny Panel; approve the proposals recommended by Scrutiny as set out in this report and note that the outcome of the consultation is a proposal that will result in a total levy for 2017/18 of £195.123 million, less a one-off adjustment of £3.272 million in relation to the adjustments between transport and non-transport budgets and £87.98 million in relation to a refund of transport reserves taking the levy to be charged to £103.951 million.
6. To note that the £3.272 million levy decrease will be charged in addition to the 2017/18 non transport contribution to the GMCA in order to meet revenue commitments
7. To note that the planned increases of around 1.8% and 1.57% with respect to the Greater Manchester Transport Fund will be deferred to futures years.
8. To approve a Transport Levy on the district councils in 2017/18 of £103.951 million apportioned on the basis of mid year population as at June 2015 as in paragraph 5.7 and Appendix 1 to the report.
9. To approve the use of reserves in 2017/18 as detailed in paragraph 7 to the report and to recognise the importance for local authorities to repay the transport reserves to enable the delivery of the 2040 Transport Strategy.
10. To note and approve the position on reserves as identified in the report.
11. To note the recommendations of the report on the Treasury Management Strategy Statement Borrowing Limits and Annual Investment Strategy 2016/17 – 2017/18 elsewhere on this agenda.

11/17 GMCA CAPITAL PROGRAMME 2016/17 – 2019/20

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, introduced a report which presented an update in relation to the GMCA capital expenditure programme.

In response to an enquiry from a Member, it was noted that all GM local authorities were still able to submit proposals for capital expenditure.

RESOLVED/-

1. To approve the revisions to the capital budget as set out in appendix A and detailed within the report.
2. To note the current 2016/17 forecast compared to the previous 2016/17 capital forecast.
3. To approve the budget for the Metrolink renewal and enhancement capital programme as part of the GM Transport Fund.

4. To approve the capital programme budget for 2017/18 and the forward commitments as detailed in the report and in Appendix A.
5. To note that the capital programme is financed from a mixture of grants (including from DfT), external contributions and long term borrowings.
6. To note that provision has been made in the revenue budget for the associated financing costs of borrowing.
7. To note that the capital programme will continue to be reviewed, with any new schemes which have not yet received specific approval added into the programme at a later date once approval has been sought.
8. To note that revised Treasury Management indicators will be reported in a separate report elsewhere on the agenda to reflect the approved capital programme and updated cash flows.
9. To note that a revised capital programme and Treasury Management Strategy (including prudential indicators), will need to be submitted once the extent and scale of external borrowing powers are known and once the latest Growth Deal is announced.

**12/17 TREASURY MANAGEMENT STRATEGY STATEMENT,
BORROWING LIMITS AND ANNUAL INVESTMENT
STRATEGY 2017/18 - 2019/20**

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, introduced setting out the proposed Treasury Management Strategy Statement, Borrowing Limits and Prudential Indicators for 2017/18 to 2019/20. At this stage the Strategy covers the existing functions of the GMCA as the scope of additional borrowing powers, as announced in the Autumn Statement, is still unclear.

RESOLVED/-

To approve the proposed Treasury Management Strategy Statement, in particular:-

- The Treasury Indicators listed in Appendix A to the report.
- The MRP Strategy outlined in Appendix B to the report.
- The Treasury Management Policy Statement at Appendix C to the report
- The Treasury Management Scheme of Delegation at Appendix D to the report
- The Borrowing Requirements listed in Section 5 to the report.
- The Borrowing Strategy outlined in Section 8 to the report.
- The Annual Investment Strategy detailed in Section 9 to the report.

- Unlimited lending to the Police and Crime Commissioner for Greater Manchester, the Greater Manchester Fire and Rescue Service and the Greater Manchester Waste Disposal Authority in the period until they become part of the GMCA.

13/17 MAYORAL/COMBINED AUTHORITY COMPULSORY PURCHASE POWERS

Councillor Richard Farnell, Portfolio Lead for Planning and Housing, presented a report which advised the GMCA of the powers of compulsory purchase recently granted to it, and outlined the proposed framework for exercising those powers.

RESOLVED/-

To note the proposed framework as set out in the report.

14/17 ESF CO-FINANCING ORGANISATION – APPROVAL OF WORKING WELL AND WORK & HEALTH PROGRAMME BID

Councillor Sean Anstee, Portfolio Lead for Work and Skills, introduced a report which updated the GMCA on the latest developments of the Working Well and Work and Health Programme bid and sought Members' agreement to a number of key recommendations in order to progress the work to completion.

The linkages between the work of Working Well and that of the Work and Health Programme was highlighted, with a request that the Health and Social Care Partnership Board be kept regularly updated on progress.

Members agreed to take the commercially sensitive Part B report at Item 22 on the agenda as read whilst considering the report.

RESOLVED/-

1. To agree that Trafford Council, in lieu of necessary powers being transferred to GMCA, will be the financial and legal accountable body for ESF Co-financing Organisation and Work & Health Programme.
2. To agree that Trafford Council, as the financial and legal accountable body, shall redraft the Inter Authority Agreement to cover the extension to Working Well and Work & Health Programme in order to provide an indemnity to them as lead authority in the event of any claims being made arising out of the agreements.
3. To agree that the IAA will be novated from Trafford Council to GMCA, once the relevant powers are in place.

4. To agree that the current Working Well referral window be extended until December 2017, thereby ensuring no break in provision before Work & Health programme goes live.
5. To agree that Theresa Grant, as appropriate senior officer and in consultation with Richard Paver, GMA Treasurer, signs the Memorandum of Understanding and accompanying grant funding letter for the Work & Health programme.
6. To agree that Theresa Grant, as appropriate senior officer and in consultation with Richard Paver, signs the ESF CFO contract.
7. To agree that Theresa Grant, as appropriate senior officer and in consultation with Richard Paver, has delegated authority to take the Work & Health Programme to contract award.
8. To agree that the Political Oversight Group shall provide scrutiny of the CFO and Work & Health Programme development and keep GMCA apprised of progress.
9. To agree that all contracts will be novated to GMCA once it has the requisite legal status to act as a contracting authority in its own right.
10. To agree that the Health and Social Care Partnership Board appraisal process should also provide scrutiny for the programme.

18/17 GM RESPONSE TO GOVERNMENT'S CALL FOR EVIDENCE FOR THE DIGITAL INFRASTRUCTURE INVESTMENT FUND/EXTENDING LOCAL FULL FIBRE NETWORKS

Tony Lloyd, GM Interim Mayor, introduced a report which sought the agreement of Members in relation to the proposed response to the Call for Evidence which has been prepared with the input of industry, local authorities and the LEP.

The Chair noted that the fund of £400 million would not meet the aspirations for Greater Manchester but could be utilised to lever private sector investment. He also highlighted the need for the Government to target the voucher scheme available to land owners tendered local and not national need.

In welcoming the report, a Member suggested that the London model for the management of Wayleaves and Easements was a good approach for Greater Manchester and should be explored.

A Member suggested that the benefits of digital infrastructure investment should be available to all communities and businesses, highlighting the rural community in particular, and should not be determined solely on a commercially viable basis.

A Member suggested that the views of the Infrastructure Advisory Group would be helpful before submitting, highlighting the need to take a strategic and practical approach in the delivery of capital schemes to encourage digital infrastructure.

RESOLVED/-

To endorse the comments made by Members above and to agree that the five areas set out in this report are highlighted in the GM response to the Government's Call for Evidence.

19/17 GMCA INVESTMENT DIRECTOR

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, introduced a report which sought GMCA approval for the post of GM Chief Investment Officer within the GM Investment Team to be made permanent.

RESOLVED/-

To approve, given the continuing future need, that the post of GM Chief Investment Officer within the GM Investment Team be made permanent, on the basis set out in the report.

20/17 SMART SYSTEMS AND HEAT PROGRAMME UPDATE

City Mayor Paul Dennett, Portfolio Lead for Low Carbon Environment and Waste, presented a report which outlined the recommendations of the work undertaken by the Energy System Catapult (ESC) to determine which GM local authority was most suitable to undertake an EnergyPath modelling exercise, as part of GM's continuing participation in the Smart Systems and Heat (SSH) Programme. The report also provides an update on wider SSH Phase 2 activity to create a significant demonstrator programme.

In welcoming the report a Member highlighted that he was mindful that there may be cost implications regarding this programme and noted that social value was an important issue.

RESOLVED/-

1. To note the report and the ESC's recommendation for the location of the EnergyPath modelling work.
2. To agree that Bury should be the preferred GM Local Authority area for Phase 1.
3. To note GM's proposed approach towards Phase 2 activity.

21/17 CASE FOR CHANGE, GMCA RAIL STATION TRANSFER

Tony Lloyd, GM Interim Mayor and Portfolio Lead for Transport, presented a report which updated the GMCA on the progress made on the Rail Stations Transfer Case for Change since presentation of the Strategic Outline Case in March 2016, and sought delegated authority for the Interim Mayor, Chief Executive (TfGM) and Head of Paid Services to approve and submit the Case for Change to DfT and HMT.

A Member highlighted the significant underinvestment in rail facilities resulting in a large number of GM stations not compliant with DDA regulations. It was noted that recent improvements at Irlam Railway Station had involved public, private and 3rd sector organisation investment and was a good model.

RESOLVED/-

To note the report and to agree that authority be delegated to the Chief Executive (TfGM) and the Head of Paid Service, GMCA, in consultation with the GM Interim Mayor, to submit the case to HMT and DfT in spring 2017.

22/17 SMART TICKETING

Tony Lloyd, GM Interim Mayor and Portfolio Lead for Transport, presented a report advising Members of TfGM's plans for smart ticketing later this year and explaining TfGM proposals to partner with Transport for the North in order to deliver the "back office" infrastructure needed to support a future account based payment system.

In response to a comment from a Member, it was noted that TfGM in partnership with Transport for the North was keen to expand up on the successful "get me there" app which was used by Metrolink customers.

A Member suggested that officers look at potential partnerships with Transport for London (TfL) and the potential ability for a system which could operate around different areas. Members were advised that discussions had been held with TfL, however the technology they used would not work for GM. It was noted that discussions will continue with other areas in tandem.

RESOLVED/-

1. To note TfGM's plans to extend the availability and range of smart ticketing to Metrolink and multi-modal on smart cards from summer 2017.
2. To agree to partner with Transport for the North to develop the IT infrastructure needed to support contactless account-based ticketing in Greater Manchester and across the North.

Tony Lloyd, GM Interim Mayor and Portfolio Lead for Transport, presented a report regarding Metrolink service patterns, in response to representations from local authorities and the decision of the Greater Manchester Scrutiny Pool, which presented four alternative service patterns which incorporate a direct link between Oldham, Rochdale and Piccadilly Rail Station. Members noted that these options were consistent with network constraints, operating principles and future committed deliverables. It was also noted that all of these options will require additional modelling to confirm the impact on the network.

A Member welcomed the paper and the recent meeting with the Interim Mayor and Transport for Greater Manchester with a reminder that Oldham and Rochdale were areas of low income, without a direct link to Piccadilly Railway Station and highlighted that the lack of this link as a disadvantage in attracting inward investment to Oldham and connecting residents with work opportunities.

A Member highlighted the wider economic and regeneration benefits that Metrolink attracts in addition to direct connectivity as an enabler for further investment for Oldham and Rochdale and that the future work required was needed without delay.

A Member suggested that consideration of Metrolink fare tariffs was needed, particularly in relation to social value. Consideration was also needed regarding future schemes and the correlation with the Greater Manchester Spatial Framework.

A Member said that care was needed not to pitch one part of Greater Manchester against another and that transport was to serve the needs of the whole conurbation.

Members also highlighted the need for improvements to connectivity in other areas of the conurbation for people to access jobs and opportunities. A holistic approach to transport provision was needed.

RESOLVED/-

1. To note the contents of the report.
2. To observe the current proposed Second City Crossing (2CC) service pattern.
3. To note that following a meeting with the Interim Mayor, Leaders of Rochdale and Oldham and the Chair of TfGMC, work will commence immediately to determine, at high level, an option to service a Rochdale/Oldham to Piccadilly direct service and report back when complete.

4. To note that TfGM officers will, after 6 months of 2CC operation, conduct a line(s) specific survey and a network wide modelling exercise, to inform future service pattern development.

24/17 GREATER MANCHESTER INVESTMENT PROJECT UPDATES

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance, presented a report seeking GMCA approval of a second loan to Green Energy Advisor. The investment will be made from recycled RGF monies.

Members agreed to take the commercially sensitive Part B report at Item 23 on the agenda as read whilst considering the report.

RESOLVED/-

1. To agree that the project funding application by Green Energy Advisor (loan of £75k) be given conditional approval and progress to due diligence.
2. To agree to delegate authority to the Combined Authority Treasurer and Combined Authority Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transaction, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the loan at a) above.

25/17 EXCLUSION OF PRESS AND PUBLIC

Members noted that as the commercially sensitive information was taken as read during the consideration of ESF Co-Financing Organisation – Approval of Working Well and Work & Health Programme Bid (Minute 14/17) and Greater Manchester Investment Framework Approval (Minute 24/17) and for this reason were not considered in Part B of the Agenda.

26/17 ESF CO-FINANCING ORGANISATION – APPROVAL OF WORKING WELL AND WORK & HEALTH PROGRAMME BID

CLERK'S NOTE: This item was considered in support of the Part A ESF Co-Financing Organisation – Approval of Working Well and Work & Health Programme Bid report (Minute 14/17).

27/17 GREATER MANCHESTER INVESTMENT FRAMEWORK APPROVAL

CLERK'S NOTE: This item was considered in support of the Part Greater Manchester Investment Project Updates report (Minute 24/17).

