

# Public Document Pack

**CABINET**  
**27/06/2016 at 6.00 pm**

**Present:** Councillor Stretton (Chair)  
Councillors Akhtar, Brownridge, Chadderton, Harrison,  
F Hussain, Jabbar and Moores

1 **APOLOGIES FOR ABSENCE**

There were no apologies for absence received.

2 **URGENT BUSINESS**

There were no items of urgent business received.

3 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

4 **PUBLIC QUESTION TIME**

Three public questions were received from Mr. P Howarth. As Mr. Howarth did not attend the meeting it was agreed that the responses would be sent in writing.

5 **MINUTES OF PREVIOUS MEETING**

**RESOLVED** that the minutes of the Cabinet meeting held on the 18<sup>th</sup> April 2016 be approved as a correct record.

6 **CITIES AND LOCAL GOVERNMENT DEVOLUTION ACT  
2016**

The Cabinet gave consideration to a report of the Chief Executive which updated the Cabinet on the current legal and governance arrangements for Greater Manchester Combined Authority (GMCA) following the implementation of the Cities and Local Government Act in March 2016 and sought approval to delegate authority to the Leader of the Council in consultation with the Chief Executive to consent to the terms of all orders required.

Options/Alternatives considered

All of the districts need to consent to the draft Orders for Phase 1 and Phase 2. At the time of this report the Authority did not have a draft of the Orders and delegated authority was therefore requested to enable consent to be provided by the Chief Executive in consultation with the Leader of the Council to the consent to the terms of all Orders before they are laid in Parliament.

**RESOLVED – That:**

1. The Cabinet noted the Cities and Local Government Act 2016 was now in place and noted the next steps required for implementation of the Greater Manchester devolution deals.
2. Delegated authority be given to the Leader of the Council in consultation with the Chief Executive of the Council to consent to the terms of all Orders required for implementation of the current devolution deals.

## **STRATEGIC INVESTMENT FRAMEWORK FOR OLDHAM**

The Cabinet gave consideration to a report of the Director of Economic Development which sought approval on the adoption of a Strategic Investment Framework (SIF) for Oldham.

It was reported that the purpose of the SIF was to direct investment and development activity in the short to medium term. It would provide a single document expressing Oldham's economic and investment ambitions

It was further reported that the Council had commissioned and instructed Amion Consulting, an economic and financial advisory business to prepare the SIF.

Options/Alternatives considered

Option 1 – That the Cabinet approve the adoption of the Strategic Investment Framework as a general framework for investment across Oldham.

Option 2 – That the Strategic Investment Framework is not approved.

**RESOLVED** – That the adoption and implementation of the Strategic Investment Framework as a general framework for investment across Oldham, as detailed at appendix one to the report be approved.

## **OLDHAM WORK AND SKILLS STRATEGY, 2016-20**

The Cabinet gave consideration to a report of the Director of Enterprise and Skills which sought approval and adoption of the Oldham Work and Skills Strategy 2016-2020 as a key strategic plan, completing the new regeneration framework for Oldham.

It was reported that the strategy focused upon "social regeneration" objectives for the Borough and was one of the three major components of the new Oldham Strategic Investment Framework, for economic regeneration and to position the Council in the context of Greater Manchester Devolution of employment and skills.

The report provided details of how the strategy would seek to improve population skills outcomes and to inform awareness across the Oldham Partnership of the complexity and multiple challenges facing the employment skills systems. The adoption of 4 strategic goals supported by a new outcomes framework for work and skills was proposed.

- Create Jobs
- Social regeneration and in-work progression
- Deliver the Oldham Education and Skills Commission and improve colleges
- Support a thriving private sector

The strategy also provided the framework for development of the contributions to the learning, skills and employment support system that the Council directly provided or aspired to pilot over the lifetime of the strategy including:

- Aiming to engage over 6,000 residents through the second phase of Get Oldham Working from 2016-20, and to fill over 5,000 jobs and work-related opportunities through the programme

- Investing in a new pilot Oldham Career Advancement Service – an extended information, advice and guidance offer that would seek to help over 400 residents already in work to progress from low pay, low skill jobs during the initial pilot phase

Options/Alternatives

Option 1 – Not to adopt a Work and Skills strategy.

Option 2 – Adopt a Work and Skills Strategy. To assist with positioning the Council in Greater Manchester devolution debates and to ensure delivery of aspirations set out in the Strategic Investment Framework (SIF) for Oldham.

RESOLVED – That:

1. The new Oldham Work and Skills Strategy 2016-20 as a key strategic plan for Oldham Council, as appended to this report adopted and agreed.
2. The funding requirement of £250,000 to finance the pilot career advancement service be met from the Neighbourhoods Place Making reserve.
3. The strategic goals and outcomes framework targets were predicated on continuing mainstream investment in the Get Oldham Working programme at the current (2016/17) levels.
4. Further reports be submitted to Cabinet and partnership bodies on the development and monitoring of the strategy.

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## WASTE MANAGEMENT OPTIONS REPORT

The Cabinet gave consideration to a report of the Executive Director, Economy, Skills and Neighbourhoods which sought approval to reduce to general rubbish collection frequency to a 3 weekly cycle.

It was reported that the Borough's current recycling rate was around 39% and this rate had plateaued whilst other Authorities within Greater Manchester has increased their recycling rates. The Council had been set a levy of £15.897M by the Greater Manchester Waste Disposal Authority in 2016/17 and the Council's levy was estimated to rise to £17.887M in 2017/18. Whilst there was good participation in all recycling services, there was still a significant amount of waste being placed in grey bins which could be recycled and the cost to the Council was £350.58 in 2016/17 for disposal in comparison to a £25 per tonne saving if collected as recyclable material.

There was clear evidence that in order to make a step change in the recycling rate and to make associated savings there were two options to consider.

1. Reduce capacity by decreasing frequency of collections of grey bins
2. Reduce capacity by replacing large grey bins with smaller bins

Members agreed that the implementation of the cycle would initially cause concern for residents of the Borough and therefore a comprehensive communication and engagement plan had been developed and the changes would not be

effective until October 2016 allowing residents to prepare for the cycle changes.

The meeting was also advised there would be some exceptions for example those households with one or more permanent members who had a medical condition or 2 or more children in nappies could be entitled to additional capacity for their general rubbish as long as the households could demonstrate they were recycling all of their recyclable waste.

Option/Alternatives considered

Option 1 – Change frequency of collection (3 weekly collection). Residents would experience a change to their collection regime whereby grey bins and recycling bins would be picked up every 3 weeks alternately (i.e. the grey bin would be picked up one week, blue bins the next and brown bins the next). Food & garden waste would remain weekly.

Residents would see a change in their collection arrangements which are arguably simplified over the current system in that a different coloured bin is collected each week with a weekly collection for the green bin.

Benefits - There was strong evidence base to suggest that '3-weekly' would have the impact on tonnages necessary to achieve savings and there had been much less resistance than anticipated where it had been rolled out in other authorities. Residents had adapted their behaviour quickly and '3 weekly' collections have become routine within a few months. The estimated improvement in recycling performance – which can be evidenced - was in the region of 12-15%

Option 2 – Reduced Capacity in general waste bins from 240L to 140L. This approach would require a wholesale replacement of the 240L bins and a capital investment was required for the purchase of new bin stock and the procurement and lead in times would delay implementation until 2017 reducing any efficiencies.

RESOLVED – That the general rubbish collection frequency be reduced to a three week cycle.

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## **SHELTERED HOUSING-INSTALLATION OF SOLAR PHOTO VOLTAIC PANELS**

The Cabinet gave consideration to a report of the Executive Director, Health and Wellbeing which sought approval to instruct Oldham Retirement Housing Partnership (ORHP) to commence work on phase 2 of the Photo Voltaic (PV) installations across the Council's Private Finance Initiative (PFI) sheltered housing stock.

The report provided details of the deed of variation agreed in July 2013 when it was agreed that ORHP would facilitate PV installations on sheltered housing and the Council would fund the cost of the works itself.

In accordance with the terms of the project agreement between the Council and ORHP, a change notice had been issued and the tender exercise had been carried out by ORHP. Delegated approval was obtained in 2014 to commence a pilot of 2 group schemes and 32 bungalows in July/August 2014 so that electricity generation output assumptions could be verified. The

pilot programme was completed in December 2015, with the results delivering positive outcomes.

It was now proposed to undertake Phase 2 of this programme on 13 sheltered housing group schemes along with certain bungalows.

Options/alternatives considered

Option 1- Install systems across all remaining (18) grouped schemes and some 300 bungalows.

Install systems across all remaining (18) grouped schemes and some 300 bungalows.

Five grouped schemes have been ruled out for the following reasons:

- Unsuitable roof type (2)
- Location too shaded (1)
- Unsuitable orientation and pitch (1)
- Limited communal areas that would utilise the electricity generated (1).

At current FiT rates the bungalows generate a negative return of 5.2% and a cash deficit of circa £0.575m.

For the above reasons, this option has been ruled out.

Option 2- Do not go ahead with the scheme. This would not deliver improvements to the properties nor yield any financial return. It was also inconsistent with the Council's environmental objectives.

Option 3- Undertake those group schemes that generate a positive financial return.

RESOLVED: The proposal to instruct Oldham Retirement Housing Partnership to commence work on phase 2 of the programme of Photo Voltaic installations across the Private Finance Initiative 2 sheltered housing stock be approved.

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### **COUNCIL PERFORMANCE REPORT MARCH 2016**

The Cabinet considered a report of the Head of Business Intelligence which provided details of the Council's performance for March 2016.

The report summarised the performance measures and actions and of the rated measures 59% met their target and of the Corporate plan actions 96% were on track or had been completed. The same percentages had been achieved the previous quarter December 2015.

RESOLVED – That the report be noted.

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### **CAMPUS OLDHAM - HIGHWAY IMPROVEMENT PROJECT - TENDER ACCEPTANCE REPORT**

The Cabinet gave consideration to a report of the Executive Director Economy, Skills and Neighbourhoods, which sought approval of the award of a civil engineering contract to the contractor of choice for the construction of the Campus Oldham Highway Improvement Project.

The Campus Oldham Highway Improvement Project was an approved scheme within the transport capital programme made up of different funding sources, intended to create an improved

cycle infrastructure leading to town centre retail, amenities and educational facilities whilst also enhancing the overall appearance of the area.

The report provided details of the EU compliant selection process for the construction works.

Option 1 – Agree to appoint the contractor of choice and enable a purchase order for the works value to be raised for the construction of the highway works.

Option 2 – Do not appoint the contractor of choice to undertake the works. The funding available for the project could not be utilised in the timescales set out by which could cause reputational damage to the Council.

RESOLVED – That the Cabinet would consider the confidential information contained at Item 16 of the agenda before making a decision.

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### **UNION STREET WEST FOOTBRIDGE - TENDER ACCEPTANCE REPORT**

The Cabinet gave consideration to a report of the Executive Director Economy, Skills and Neighbourhoods which sought approval for the award of a civil engineering contract to the contractor of choice for the Union Street West Footbridge Enhancement Project following a tender selection process. The aim of the project was to improve pedestrian and cycle infrastructure leading to the Town Centre retail, amenities and educational facilities whilst also enhancing the overall appearance of the area.

The project involved the procurement, tender evaluation and acceptance for improvements to the footbridge parapets, deep cleaning of the structure and minor repair works.

The report provided details of the tender exercise via a mini completion via the Low Value Construction and Highways Service Framework.

Options/Alternatives considered

Option 1 – Agree to appoint the contractor of choice and enable a purchase order for the value of the works to be raised for the construction of the highway works associated with the Union Street West Footbridge Enhancement Project.

Option 2 – Do not appoint the contractor of choice to undertake the works. The funding available for the project could not be utilised in the timescales set out by which could cause reputational damage to the Council.

RESOLVED – That the Cabinet would consider the confidential information contained at Item 17 of the agenda before making a decision.

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### **CONTRACT AWARDS - SUPPORTED LIVING FOR PEOPLE WITH LEARNING DISABILITIES AND/OR COMPLEX NEEDS 2016**

The Cabinet gave consideration to a report of the Executive Director, Health and Wellbeing which sought approval to award contracts for the provision of supported living for adults with learning disabilities and/or complex needs.

It was reported that over the last two years the Council and the clinical commissioning group had been working alongside care providers to develop a supported living outcomes framework to provide a consistent approach to the way in which supported living provision was contracted and focused on the outcomes rather than contracting care providers for inputs and outputs. An open tender exercise commenced in December 2015 and closed 21 January 2016 with 14 tenders received. The moderation process took place between February and March 2016 and it was proposed to award contracts for supported living provision to six care providers, ensuring a balanced market share across the Borough.

The contract duration period was from 1<sup>st</sup> September 2016 until 31<sup>st</sup> March 2019.

Options/Alternatives considered

Option 1- The contracts be awarded to six care providers for a three year period commencing no later than 1<sup>st</sup> September 2016 to 31<sup>st</sup> March 2019.

Option 2- Not to approve the contracts and to continue with current arrangements.

RESOLVED – That the Cabinet would consider the commercially sensitive information contained at Item 18 of the agenda before making a decision.

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#### **EXCLUSION OF THE PRESS AND PUBLIC**

**RESOLVED** that, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they contain exempt information under paragraphs 3 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

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#### **CAMPUS OLDHAM - HIGHWAY IMPROVEMENT PROJECT - TENDER ACCEPTANCE REPORT**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 16 – Campus Oldham – Highway Improvement Project – Tender Acceptance Report.

RESOLVED – That the contract for the Civil engineering works on the Campus Oldham – Highway Improvement Project be awarded to the preferred bidder as detailed within the report.

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#### **UNION STREET WEST FOOTBRIDGE - TENDER ACCEPTANCE REPORT**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 17 - Union Street West Footbridge –Tender Acceptance Report.

RESOLVED – That the contract for the Civil engineering works on the Union Street West Footbridge Enhancement Project be awarded to the preferred bidder as detailed within the report.

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#### **CONTRACT AWARDS - SUPPORTED LIVING FOR PEOPLE WITH LEARNING DISABILITIES AND/OR COMPLEX NEEDS 2016**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 18 - Contract Awards - Supported Living for People with Learning Disabilities and/or Complex Needs 2016 Report.

RESOLVED – That the contract award for the six recommended care providers for a duration period from 1<sup>st</sup> September 2016 – 31<sup>st</sup> March 2019 as detailed within the report be approved.

The meeting started at 6.00pm and finished at 6.32pm